

RatingsDirect®

Summary:

Taunton, Massachusetts; General **Obligation**

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Rationale

Standard & Poor's Ratings Services affirmed its 'A+' underlying rating (SPUR) on Taunton, Mass.' general obligation (GO) debt. The outlook is stable.

The ratings reflect our assessment of the city's:

- Stable employment due to its access to the larger Boston and Providence, R.I. labor areas;
- A still good financial position, despite recent declines to available reserves; and
- A low debt burden, net of state aid and self-supporting enterprise fund operations.

Offsetting these strengths are, in our view, Taunton's:

- Inconsistent financial performance;
- Past delayed financial reporting; and
- Sizable long-term liabilities

The city's GO bonds are secured by its full faith and credit pledge.

Taunton, with a population of about 56,700, is in southeastern Massachusetts, about 37 miles south of Boston (AA+/Stable) and 16 miles east of Providence (A/Stable). The city's location and proximity to these two larger employment centers provide access to jobs for local residents. Unemployment was 7.4% in September of 2012, below its 2011 average, and the median household effective buying income remains good at 90% of the national level.

Assessed value (AV) has declined by 23% since peaking in fiscal 2007, but a number of new developments and business expansions should help stabilize the tax base for the near-to-intermediate term. On the whole, while Standard & Poor's believes there are signs of taxable values stabilizing, it is currently uncertain when that will be reflected in future AV. Based on our forecasts, we believe that the median home prices throughout New England will be flat or see some modest growth through 2013. Despite the soft real-estate environment, market value remains, in our view, a strong \$84,000 per capita. Taunton's property tax base is, in our opinion, very diverse, with the 10 leading taxpayers accounting for less than 5% of AV.

Taunton's financial statements were issued on a delayed basis. The delays were the result of staffing and difficulty in collecting data regarding various state aid amounts due to the city. We note, however, management has been better in producing financial disclosures in a timelier basis. Currently, management projects that the audited fiscal 2012 financial statements will be available around March 2013.

In fiscal years 2009, 2010, and 2011, Taunton realized an operating deficit of \$3.5 million (2.5% of budget), \$1.8 million (1.2%), and \$3.5 million (2.2%), respectively. Although total available reserves remain good, these operating deficits narrowed the city's financial flexibility as stabilization reserves were essentially exhausted. At the close of fiscal 2011, the city reported a total fund balance of \$10.1 million, equivalent to 6.3% of expenditures. Of that amount, roughly \$6.6 million (4.1% of expenditures) was unassigned fund balance and about \$1.9 million was reserved for encumbrances.

For fiscal 2012, Taunton closed its budget gap by maintaining wages flat and by increasing the tax levy by the full amount allowable under proposition 2-1/2. Although the audit is not yet finalized, the city is projecting favorable operating results. Most revenue items have come in above projections and expenditures also posted favorable variances. The city is projecting about \$10 million in unassigned general fund balance and a total fund equity of about \$13 million.

We consider Taunton's financial policies "standard" under Standard & Poor's Financial Management Assessment, indicating that the finance department maintains adequate policies in some, but not all, key areas. The 2013 city budget is balanced with the expectation of maintaining reserves at current levels. Real estate taxes account for 45% of general fund revenues and state aid account for 37%. On the whole, revenue collections remain stable.

Taunton's overall net debt burden is low, in our view, due to self-supporting enterprise fund operations. The city's overall net debt is 1.3 % and about \$1000 per capita. Amortization of debt outstanding is rapid, in our view, with 74% to be retired over 10 years and 100% by 2031. In 2011, the city's debt service carrying charge carrying charge was low, in our view, at 6% of expenditures.

Taunton's pension plan had an unfunded accrued actuarial liability of \$95 million as of January 2010, a 67% funded level. The city's unfunded other postemployment benefits liability on a pay-as-you-go basis is \$285 million. While the city has explored ways to lower the liability, fully funding the annual required contribution will remain a considerable challenge. The annual required contribution for 2011 was \$19.4 million, and the city's contribution was 38% of that level.

Outlook

The stable outlook on Taunton's nonstate-qualified bonds reflects Standard & Poor's expectations that the city will maintain good operating flexibility over the next two years. While we don't anticipate a change in the rating over our two-year outlook horizon, if financial performance deteriorates and reserves decline to merely adequate levels, the long-term rating could weaken.

Related Criteria And Research

- USPF Criteria: GO Debt. Oct. 12, 2006
- USPF Criteria: State Credit Enhancement Programs, Nov. 13, 2008

Ratings Detail (As Of November 27, 2012)

Taunton GO

Ratings Detail (As Of November 27, 2012) (cont.)

A+(SPUR)/Stable Affirmed Unenhanced Rating

Many issues are enhanced by bond insurance.

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